THE IMPLEMENTATION OF THE POLICE ASSESSMENT CENTER ON THE INDONESIAN NATIONAL POLICE IN SUPPORTING OF OPEN PROMOTION

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ABSTRACT

The way to clarify the concept of the human resources competence of The Indonesian National Police (POLRI) is believed to be a key factor in determining the success of the police organization. Currently, POLRI has implemented an open position promotion program which one of the stages uses the Assessment Center to exam managerial competence. This research aims to analyze the policies and impact of assessment center implementation in supporting of the open positions promotion. The Researchers apply qualitative approaches with data collection techniques in the form of observations, interviews and document studies. The results of the study findings concluded that the Assessment Center implementation policy in support of open promotion in the narrow sense has been implemented although incomplete. In a broad sense, the implementation of assessment center policies in supporting of open promotion has not been successful and has not given a positive impact. This is because The Indonesian National Police as a bureaucratic organization, does not fully have the organizational capacity that is the backbone of bureaucracy, which involves: organizational structure; mechanism of work; human resources; financial support as well as resources needed to work. These four elements have not been able to realize optimal conditions and support each other.

Keywords: The Indonesian National Police (POLRI), Assessment Centre, Assessor, Implementation, Empowerment.

INTRODUCTION

The Indonesian National Police (POLRI) as a large and complex organization is a tool of the state that functions in order to maintain the security and order of the community, enforce the law and protect, as well as serve the community. Borthakur stated that in the administration POLRI system, benchmark of police success is determined by the operational management system, while to support the success of the POLRI is determined by the coaching management system, both of which are interconnected (Borthakur, 2019). As an supporting the success of the POLRI which is a professional organization, the quality of human resources itself should have individual competencies that support the organization's work system especially if

given the confidence to occupy an appropriate position and at the right time (the right man, on the right place, at the right time).

In line with this condition, the POLRI has made a work program related to the development of human resources of the POLRI namely an open position promotion program around the Police environment. One of the stages in the open position promotion program is the managerial competency test conducted through the Police Assessment Center. The National Police Assessment Center has been used to support the Police Chief's policy in the promotion of open positions for every level and office space in its jurisdiction in accordance with the delegation of its authority. This is as stated in the Budget Activity Plan sheet of the Ministry of Institutions (RKAKL) in the POLRI about the promotion of open positions.

In its implementation, there is a presumption that The Indonesia National Police Assessment Center in supporting the promotion of open positions is an administrative activity and limited to carrying out obligations only, and there is a less clear understanding of the purpose of the Assessment Center itself. This is reflected in some openly promoted office spaces are still general. One example is the promotion of open positions for the position of Unit Head in the Indonesian National Police (Haripin, & Siregar, 2016), while the position of Unit Head consists of 7 (seven) different positions, namely: 1) Head of the Intelligence and Security Unit (Kasatintelkam); 2) Head of The Water Police Unit (Kasatpolair); 3) Samapta Bhayangkara Unit (Kasatsabhara); 4) Head of Traffic Unit (Kasat lalu); 5) Head of The Criminal Investigation (Kasatreskrim); 6) Head of The Drug Investigation Unit Head of (Kasatresnarkoba); and 7) Community Development Unit (Kasatbinmas), thev have different competencies from one to another. Based on the description, the author research about the implementation of The Indonesian National Police Assessment Center in support of the promotion of open positions.

The purpose of the research is to describe, explore and analyze the implementation of policies and the impact of the implementation of the Indonesian National Police Assessment Center in supporting the promotion of open positions with data or information sources including observed events, namely parties directly involved in the implementation of Indonesian National Police Assessment Center.

LITERATURE REVIEW

As an analytical tool to answer existing problems, the following relevant theoretical and concept foundations are needed as follows:

The Theory of Human Resource Management

According to Soltis, Brass, & Lepak, stated that management is a different process consisting of planning, organizing, actuating and controlling that are execute to determine and achieve goals that have been set using humans and other resources (Soltis, Brass, & Lepak, 2018). Human resources according to (Horton et al., 2003; Schermerhorn Jr, & McCarthy, 2004) stated that there are people, individuals, and groups that help organizations produce goods or services. (Cherkesova, Belikova, Popova, Sukhova, & Demidova, 2015) mentioned simply said that human resource management is the practice and policy of determining the "human" aspects or human resources in management positions. including recruiting, screening, training, rewarding and assessing.

Competency Theory

Competence is a fundamental characteristic that a person has a direct influence on a particular job, or it is said that through competence it can predict excellent performance (Kunnanatt, 2008; Raven, 2001; Skorková, 2016). In addition, competence is a synergy of knowledge, skills, and or work attitudes in carrying out work in accordance with established performance procedures and standards

(Ratković-Njegovan, & Kostić, 2014). Furthermore, Tra & Linh explained that there are 2 (two) types of competency assessment, namely by using competency-based standards (soft competencies) and competency standards based on job functions - hard competencies (Tra, & Linh, 2021). Assessment Center itself generally uses job title-based competency standards or assessment of soft competencies, so that what is tested is managerial competence.

Implementation Concept

There are two approaches to understanding implementation such as follows: 1) The narrow meaning by which implementation is part of a policy process or cycle; and 2) The Broad meaning where implementation is seen as a study or field of study. The success of implementation in a narrow sense is to look at the compliance of implementers implementing policies contained in the policy document (Laws, Regulations and Programs) and following the existing Standard Operating Procedure (SOP) (Meier, Ripley, & Franklin, 1987; Tummers, & Bekkers, 2014; Williams, 2021).

While in the broadest sense as a study or field of study, the success of implementation is not only seen in a narrow sense, but also from the success of realizing policy goals that are in fact in the form of the emergence of policy impacts. The implementation process involved various elements such policy as organizational capacity and human resource capabilities, all of which work in harmony (Howlett, 2019). On the other hand, Mwaniki & Gathenya stated that currently bureaucracy is still the backbone for the achievement of various policy goals, and the success of bureaucracy is greatly influenced by the capacity of the organization (Mwaniki, & Gathenya, 2015). Organizational capacity as a unity of organizational elements involving organizational structure; b) mechanism of work; c) human resources; and d) financial support and resources needed to work (Gregory, & Howard, 2009).

Assessment Centre Concept

The Assessment Center is not only a designation for a place that is the center of assessment activities, but also is used to refer to a process, procedure or method of approach to assess and measure a person's competence (Schuler, 2008). In the Assessment Center method, competency assessment is carried out on several assesses through several simulations or measuring instruments and is carried out by several assessors so that the assessment becomes more objective. Assessment center was defined as an assessment process where potential competence or owned employees is currently evaluated by more than one assessor using various assessment techniques (Bobrow, & Leonards, 1997). In the POLRI environment, Assessment Center is a method that has been standardized to assess or measure the potential and prediction of a person's success in a position through several measuring tools or simulations or assessment methods based on job competence and carried out by several assessors.

Assessment Centers can be used for very different purposes (Kord, & Thornton, 2020). The purpose of using the Assessment Center is as follows:

- Determining who will get promotion. In this case. the dimensions and exercises used are appropriate to identify employees with long-term success potential at lower and medium-level positions within the organization. Assessment Center results are an evaluation of several managerial dimensions and an overall assessment rating. In addition to feedback for participants, results are only given to managers promotional will make decisions. These results are used alongside other information relating to promotional decisions.
- ➤ Diagnosing the strengths and weaknesses of the on-duty manager so that further development can be planned more effectively. In this case, the *Assessment Center* is used to assess skills that can be developed

- within a reasonable timeframe. The exercise should provide an opportunity to evaluate participants on each separate dimension.
- ➤ Developing managerial skills and expanding organizational development. In this case, the Assessment Center is used to provide exercises similar to work situations. This exercise provides an opportunity to practice new skills and gain feedback from neutral observers.

The Assessment Center business process classify into several stages, namely (Kleinmann, & Ingold. 2019): Requirements of Competency Standards of Position; Determination of Competency Assessment Methods; Administration of Assessment Center Implementation; and the Implementation of the Assessment Center. The Assessment Center business process is the flow of Assessment Center implementation in which, each organization can reduce or increase activities at the time of the implementation of the Assessment Center in accordance with their individual necessity.

The Concept of Open Office Promotion

Promotion of open positions is an activity to inform and requite people who have the necessary qualifications and competencies for the position to be filled through an assessment process that is implemented in a transparent, measurable and accountable manner. While in The Indonesian National Police Regulation, the promotion of open positions is the filling of certain echelon positions that are carried out by open selection. The stages that must be implemented include as follows: Announcement; Registration; Administrative Examination; Managerial Competency Test; Field Competency Test; Track Record Search: and determination of results. Bases on these stages, the managerial competency test is carried out with the Assessment Center by the managerial competency test team. The managerial competency test is conducted to assess the conformity between the managerial competencies possessed by participants with the standards of managerial competence required in this position.

RESEARCH METHOD

The approach used in this research is a qualitative research approach that is expected to produce an initial and general understanding of the implementation policies and the impact of The POLRI Assessment Center in supporting the promotion of positions. Qualitative research a method for exploring understanding meanings that are describe to and humanitarian problems social (Creswell, & Poth, 2017). One type of qualitative research that has been obtained is that researchers develop in-depth analysis of a case, often in the form of programs, events, activities, processes, with one or more individuals.

The source of data or information is the determining party in obtaining the necessary data. In addition, the research techniques used consist of as follows: Data Collection Techniques, which include observations or observations, interviews, and review of documents; Data Analysis Techniques, which include the stage of data reduction, data presentation and conclusion withdrawal; and Data Test Technique (Data Validity), namely by relating to data sources or information that is the result of comparisons either in the form of similarities or reasons of difference that certainly support the accuracy of research.

RESULT AND DISCUSSION

implementation of The The Indonesian National Police Assessment Center, in addition to being seen in a narrow sense can also be seen in the broadest sense as a field of study, as according to (Meier et al., 1987) mentioned that the success of implementation is not only seen in terms of compliance of implementers in following standard operating procedures (SOP), but also from their success in realizing policy goals that

are in the form of policy impacts. In this approach, (Kyriakidou, 2010), stated that bureaucracy is still the backbone in implementing policies and bureaucratic success is strongly influenced organizational capacity. Organizational capacity is a unity of organizational organizational elements involving structures; mechanism of work; human resources; and the financial support and resources needed to work (Schermerhorn Jr, & McCarthy, 2004; Gregory, & Howard, 2009). The POLRI which is a bureaucratic organization cannot be separated from the influence of the capacity of the organization in its success in implementing Assessment Center policy of The Indonesian National Police in supporting the promotion of open positions, including in realizing policy objectives that are in fact in the form of the emergence of policy impacts.

Organizational Structure

At this time, the position of The Indonesian National Police Assessment Center already has its own organization structure, namely the Competency Section that organizes Assessment Center activities but the Working Procedure Relationship (HTCK) between the organizers in this case the Competency Section with assessors is only available in State Police of the Republic of Indonesia Region (Polda) does not exist and is only limited to calls using a Warrant only. In this case, the assessor has no parent and no formal relationship, in line with the theory from (George, & Jones, 1997), Organizational structure was a system of formal relationships between tasks and authorities that control and coordinate resources to achieve goals so that the organization can run effectively and efficiently. With such a model, the formal relationship between the duties and authorities that control and coordinate resources becomes non-existent so that the purpose of implementing the Assessment Center becomes ineffective and efficient.

Working Mechanism

The mechanism of work is the workings of the organization in achieving

its goals and consist of a teamwork (Langton, 2013). In the implementation of The Indonesian National Police of Assessment Center policy, the working mechanism is arranged in such a way that it can achieve the expected objectives. The Assessment Center business process consists of several stages that in each organization can reduce or increase their activities according to their individual necessity (Weick, 2017).

The main requirement of Assessment Center is to have a Competency Standards Department (SKJ) document and the existence of a Competency Dictionary (KK) which is an official document of the organization used conduct to the competency assessment process. implementation of The Indonesian National Police Assessment Center, there is no Standard of Competence of the Department (SKJ), but there is a so-called Department Competency Profile (PKJ), which is a required competency for a certain position (Peraturan Kepala Kepolisian Negara Republik Indonesia Nomor 5 Tahun, [PKKNRI], 2016). While the Competency Dictionary is a list of types competencies, definitions of competence and descriptions for each level proficiency or competence compiled.

The implementation of the POLRI Assessment Center in support of the promotion of open positions tends to refer to 1 (one) such as the Competency Profile of the Department (PKJ), such as the example in the Competence Profile of the deputy Head of the Regional Police (Wakapolres) Department, while some other positions are promoted, such as the position of Head of The Police; Police Chief; Head of Unit to the Police; Section Head, Sub-Field Head and Head Of Sub-Directorate to Regional Police Head (Polda); and the Department of Middle Officer (Pamen) and First Officer (Pama), are not specifically/specifically using the Competency Profile of the Department (PKJ) that has been stipulated in (PKKNRI, 2016) concerning the implementation of The Indonesian National Police Assessment Center. This is because the determination of

the position type promoted has been determined directly from the center even though each position has its own type of competence. It has an impact on the lack of clearness purpose of the *Assessment Center* itself.

In this case, the implementation of The Indonesian National Police Assessment Center does not comply with what has been regulated and contained in the regulations that have been set. As according to (Meier et al., 1987) mentioned that to understand the success of implementation in a narrow sense is to observe at the compliance of implementing implementers contained in policy documents (in the form of Laws, Regulations and Programs). In terms of the use of the Terms of Competency Standards (SKJ), the noncompliance of implementers implements (PKKNRI, 2016) concerning implementation of The Indonesian National Police Assessment Center, that implementation is not fully implemented as it should and makes the goal has not been achieved.

Furthermore. the purpose of Assessment Center is to support the promotion of open positions as stated in the Budget Activity Plan contain in the Ministry of Institutions (RKAKL). The competency assessment method used tends to be only 3 (three) methods, namely: psychometry; Behavior-based interviews (Behavior Event Interviews); and Leaderless Group Discussion.

Assessment centers can be used for very different purposes: promoting or promotion of a person; diagnosing the strengths and weaknesses of the manager on duty; and developing managerial skills, where the dimensions and exercises used will differ from each other. In the implementation of The Indonesian National Police Assessment Center, the purpose of the implementation of The Indonesian National Police Assessment Center is for the promotion of positions, so that the assessment method used should be able to identify employees with long-term potential success. In every competency that will be assessed, not all assessment methods can accommodate or explore these competencies. This means that to explore a competency of a position needs to be planned from the beginning, what assessment method is most appropriate and not only use 3 (three) assessment methods as mentioned earlier.

Human Resource

Human resources have an important role in the implementation of assessment centers. Assessors, especially in the Head Police Region (Polda) are members of the Police and Civil Servants of the Police who have structural positions, so that in the implementation of the Assessment Center becomes constrained when the assessor prioritizes the completion of their main task rather than conducting Assessment Center activities. This is because the task as an assessor is an additional task. The number of human resources owned by organizations mandated to implement a policy will affect the capacity of the organization in carrying out its mission to realize organizational goals (Gregory, & Howard 2009; Van Rensburg, Basson, & Carrim, 2011). Therefore, assessors who are inactive and not present in Assessment Center activities because there are other activities make the organization in this case of The Indonesian National Police Assessment Center being unable to carry out its duties properly, therefore the goal is not achieved.

Likewise, with assesses, in research, some assesses state that *Assessment Center* activities used for promotion purposes, never know the results and follow-up, so it is felt that the activity is only formality and administration. This certainly has an impact on assesses who are only limited to carrying out orders only in participating in Assessment Center activities. Assesses becomes less motivated to know what its competence itself.

According to Meier et al., 1987, stated that to understand the success of implementation in a narrow sense is to look at the compliance of implementers implementing policies following standard operating procedures (SOP) solely. Implementation that is part of the policy

cycle is only a matter of administration and management, as in the implementation of the POLRI Assessment Center, where human resources in this case assesses has followed all stages of the Assessment Center even though it is felt that its activities are only administrative.

Financial Support and Resources Needed to Work

Financial support and resources needed, is one of the influences of the organization's capacity in determining the policy absence success or of implementation. In every Assessment Center activity, the amount of budget used tends to be only for office stationery (ATK) and consumption (snacks and lunches) for assessors, assesses and administrators. In the implementation of the Assessment Center, assessors who have structural positions at the Head Regional Level (Polda) in participating in activities are not supported by budget for accommodation. This has an impact on the reduced assessor present and makes the assessor's motivation reduced.

Other resources needed in the implementation of the POLRI Assessment Center are facilities and infrastructure. In its implementation, the facilities and infrastructure in the POLRI Assessment Center room are still not fully sufficient because some activities still use other rooms. Due to lack of insufficient facilities and infrastructure in the implementation of Assessment Center which is one element in the capacity of the organization will make the implementation of policies do not work properly.

CONCLUSION

Implementation of The Indonesian National Police Assessment Center policy in a narrow sense has basically been implemented. While in the broadest sense, the implementation of Assessment Center policy can be said to have not been successful. Currently, the implementation of Assessment Center policy also has not had a positive policy impact. This is

because the capacity of the POLRI organization which is a bureaucratic organization has not been able to realize optimal conditions or support each other among the four elements (organizational structure; mechanism of work; human resources; financial support and resources needed to work).

The implementation of the POLRI Assessment Center in support of the promotion of open positions still does not have a clear goal. Therefore, there is difficulty in distinguishing with other Assessment Center objectives, be it for mapping personnel competence diagnosing the strengths and weaknesses of personnel on duty, or for the purpose of developing managerial skills and expanding organizational development. As for the advice for the progress and good implementation of the POLRI Assessment Center in supporting the promotion of positions, namely as follows:

- > Clarity of purpose of use of Assessment Center, socialization and commitment and strong integrity of the Assessment Center organizers, so determining when requirements of the Competency Standard (SKJ) and competency assessment methods can be adjusted to the applicable provisions. In addition, with clarity of purpose use Assessment Center, socialization and commitment and strong integrity will make assesses, assessor and administrator become motivated in the implementation of Assessment Center.
- Financial support is needed for accommodation, training and development in order to improve the competence of assessors, in addition to optimization of Assessment Center facilities and infrastructure so that in implementation it will become better.

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